

## West Seattle and Ballard Link Extensions

**Board Meeting | October 25, 2018** 



# ST3 Representative project

- Identifies mode, corridor, number of stations, general station locations
- Informs cost, schedule, operating needs

#### (99) Elliott (90) Bay Stadium C (2035)SODO € (2030)West Seattle Bridge Delridge C Duwamish Waterway Crossing SW Alaska St Avalon **Alaska Junction**

#### West Seattle Link Extension

- Opening 2030
- Four elevated stations at SODO, Delridge, Avalon and Alaska Junction; one at-grade station at Stadium
- New rail-only fixed span crossing of the Duwamish River
- Length: 4.7 miles



#### Ballard Link Extension

- Opening 2035
- Three elevated stations: Ballard, Interbay, Smith Cove
- Six tunnel stations: Seattle Center,
   South Lake Union, Denny, Westlake,
   Midtown, International
   District/Chinatown
- New rail-only movable bridge over Salmon Bay
- Length: 7.1 miles

#### West Seattle project timeline



2017-2022

2016 Alternatives development

Board identifies preferred

**Draft Environmental** Impact Statement

Final Environmental **Impact Statement** 

Board selects project to be built

Federal Record of

PUBLIC INVOLVEMENT



**DESIGN** 

2022-2025

Final route design

Final station designs

Procure and commission station and public art

Obtain land use and construction permits

PUBLIC INVOLVEMENT



**CONSTRUCTION** 

2025-2030

START OF **SERVICE** 



2030

Conversations with property owners

Safety education

Testing and pre-operations

PUBLIC INVOLVEMENT

### Ballard project timeline



APPROVAL

2016



Alternatives development

Board identifies preferred

**Draft Environmental** 

Final Environmental

Board selects project

Impact Statement

**Impact Statement** 



#### **DESIGN**

2023-2026

Final route design

Final station designs

Procure and commission station and public art

construction permits

Obtain land use and

Conversations with

Safety education

#### **CONSTRUCTION**

2027-2035

START OF **SERVICE** 



2035

Federal Record of

to be built

PUBLIC INVOLVEMENT

PUBLIC INVOLVEMENT

Testing and pre-operations

PUBLIC INVOLVEMENT

#### Community engagement and collaboration





Neighborhood Forums



Stakeholder Advisory Group



Elected Leadership Group



Sound Transit Board



Meeting dates subject to change.

#### External Engagement Report: June-Sept. 2018



#### 66 community briefings



engaging more than

11 festivals 3,800 community members



4 Stakeholder Advisory Group meetings



2 Elected Leadership Group meetings



3 neighborhood forums



online open house



email updates

engaging more than

 $4,\!000$  subscribers



#### Study segments



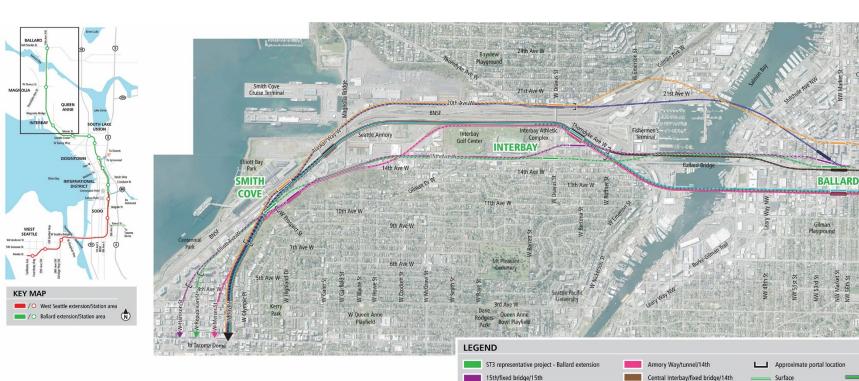
Level 2 alternatives



**ELG** recommendations



Results summary



20th/fixed bridge/17th

Central Interbay/movable bridge/14th

20th/tunnel/15th

Central Interbay/tunnel/15th

## Interbay / Ballard Level 2 alternatives

24th Ave NW

20th Ave NW

17th Ave NW

15th Ave NW

14th Ave NW

11th Ave NW

9th Ave NW

Surface station

Tunnel station

Elevated guideway

Elevated station

#### Interbay / Ballard Results summary

Alternative	Key findings	Cost comparison*	Schedule Comparison**
ST3 Representative Project			
Central Interbay/ Fixed Bridge/14 <sup>th</sup>	<ul> <li>Maritime business effects (but less than movable bridge)</li> <li>Affects fewer parcels in Ballard (along 14th Ave NW)</li> </ul>	+\$100M	Higher Performing
Central Interbay/ Movable Bridge/14 <sup>th</sup>	<ul> <li>Potential service interruptions</li> <li>Maritime business and potential vessel navigation effects</li> <li>Affects fewer parcels in Ballard (along 14<sup>th</sup> Ave NW)</li> </ul>	+\$200M	Higher Performing
15 <sup>th</sup> /Fixed Bridge/15 <sup>th</sup>	<ul> <li>Maritime business effects (Fishermen's Terminal)</li> <li>Elevated guideway (west side 15<sup>th</sup> Ave NW) affects more residences</li> </ul>	+\$200M	Higher Performing
Armory Way/ Tunnel/14 <sup>th</sup>	<ul> <li>Less environmental, maritime business/navigation effects</li> <li>Affects fewer parcels in Ballard (along 14<sup>th</sup> Ave NW)</li> <li>Includes tunnel; requires 3<sup>rd</sup> Party funding</li> </ul>	+\$300M	Higher Performing
Central Interbay/ Tunnel/15 <sup>th</sup>	<ul> <li>Less environmental, maritime business/navigation effects</li> <li>Tunnel station (east side 15<sup>th</sup> Ave NW) affects businesses</li> <li>Includes tunnel; requires 3<sup>rd</sup> Party funding</li> </ul>	+ \$500M	Higher Performing
20th/Fixed Bridge/17th	<ul> <li>Long span bridge (over BNSF tracks) adds complexity</li> <li>Ballard terminus/crossing location affects more residences</li> </ul>	+ \$500M	Higher Performing
20 <sup>th</sup> /Tunnel/15 <sup>th</sup>	<ul> <li>Long span bridge (over BNSF tracks), constrained tunnel portal location, deeper tunnel station add complexity</li> <li>Tunnel station (west side 15<sup>th</sup> Ave NW) affects residences</li> <li>Includes tunnel; requires 3<sup>rd</sup> Party funding</li> </ul>	+ \$700M	Higher Performing

#### Interbay / Ballard ELG recommendations

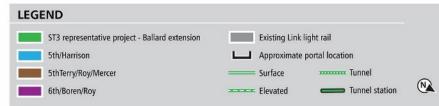
Alternative	Public feedback - common themes	Do Not Carry Forward?	Carry Forward?	w/suggested refinements?
ST3 Representative Project				
Central Interbay/ Fixed Bridge/14 <sup>th</sup>	Some support for fixed bridge and Ballard station with fewer property effects		✓	
Central Interbay/ Movable Bridge/14 <sup>th</sup>	Concern about movable bridges	✓		
15 <sup>th</sup> /Fixed Bridge/15 <sup>th</sup>	Concern about Fishermen's Terminal effects	✓		
Armory Way/ Tunnel/14 <sup>th</sup>	<ul> <li>General support for more cost-effective tunnel crossing</li> <li>Support for Ballard station with fewer property effects</li> <li>Explore Ballard Station access at 15<sup>th</sup> Ave NW, closer to center of urban village</li> </ul>		<b>✓</b>	Explore Ballard Station access at 15 <sup>th</sup> Ave NW, closer to center of urban village
Central Interbay/ Tunnel/15 <sup>th</sup>	<ul> <li>Concern about tunnel cost vs. Armory Way/Tunnel/14<sup>th</sup></li> <li>Support for 15<sup>th</sup> Ave NW station</li> </ul>	✓		
20 <sup>th</sup> /Fixed Bridge/17 <sup>th</sup>	<ul> <li>Concern about overall cost</li> <li>Concern about Ballard Station property, construction and visual effects, though support for location</li> </ul>	✓		
20 <sup>th</sup> /Tunnel/15 <sup>th</sup>	Concern about tunnel cost vs. Armory Way/Tunnel/14 <sup>th</sup>	✓		

#### ELG Discussion - Interbay / Ballard

- Concern with Representative Project, movable bridge and anything on 15th Ave
- Consider pedestrian bridge if Smith Cove Station located east of 15<sup>th</sup> Ave
- Concern with effects on Fishermen's Terminal







#### **Downtown** Results summary

Alternative	Key findings	Cost comparison*	Schedule comparison*
ST3 Representative Project			
6th/Boren/Roy	<ul> <li>Avoids building tie-backs on 5<sup>th</sup> Ave, SR 99 portal and sewer</li> <li>More constrained Denny station location on Boren</li> <li>Seattle Center station location on Roy, two blocks from Key Arena</li> <li>Lower bus/rail integration opportunity at Seattle Center station on Roy</li> </ul>	Similar	Higher Performing
5 <sup>th</sup> /Harrison	<ul> <li>Better bus/rail integration opportunity at SLU station on Harrison</li> <li>Higher property effects due to tunnel portal location on Harrison west of Seattle Center</li> <li>Engineering challenges with tunneling under Key Arena</li> </ul>	+ \$200M	Higher Performing
5 <sup>th</sup> /Terry/Roy/ Mercer	<ul> <li>Avoids SR 99 portal and sewer</li> <li>Seattle Center station location on Mercer, one block from Key Arena</li> </ul>	+ \$200M	Higher Performing

<sup>\*</sup>Cost compared to cost of ST3 Representative Project for this segment. Schedule compared to overall ST3 schedule for this extension.

#### **Downtown** ELG recommendations

Alternative	Public feedback - common themes	Do Not Carry Forward?	Carry Forward?	w/suggested refinements?
ST3 Representative Project				
6th/Boren/Roy	Limited support for Denny station at Boren (due to steep grade) and South Lake Union station at Roy, but interest in maintaining 6th Ave route through Downtown	<b>√</b>		
5 <sup>th</sup> /Harrison	Support for this alternative with Seattle Center station located at Republican		<b>√</b>	With Seattle Center station located at Republican
5 <sup>th</sup> /Terry/Roy/ Mercer	<ul> <li>Some support for Denny station at Terry, with interest in 6th Ave route through Downtown</li> </ul>		<b>✓</b>	With 6th Ave route through Downtown

#### **ELG Discussion – Downtown**

- Transfers at Westlake Station will be critical to serve region well
- > Consider pedestrian safety upgrades, especially at South Lake Union station near Mercer

Representative Project and Surface E-3





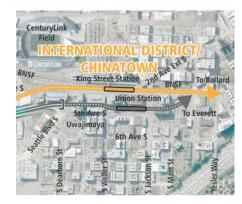
Massachusetts Tunnel Portal (5<sup>th</sup> Ave Bored Tunnel)



5<sup>th</sup> Ave Mined C-ID



4th Ave Mined C-ID



4th Ave Cut-and-Cover



#### Chinatown-ID Results summary

Alternative	Key findings	Cost comparison*	Schedule comparison*
ST3 Representative Project			
Surface E-3 (shorter 5 <sup>th</sup> Ave Cut-and- Cover Tunnel)	<ul> <li>Shallow cut-and-cover station under 5<sup>th</sup> Ave; easy rider access/transfers</li> <li>Construction effects, parking lane closures on 5<sup>th</sup> Ave in station area</li> </ul>	- \$300M**	Higher Performing
Massachusetts Tunnel Portal (5th Ave Bored Tunnel)	<ul> <li>Shallow cut-and-cover station under 5<sup>th</sup> Ave; easy rider access/transfers</li> <li>Construction effects, parking lane closures on 5<sup>th</sup> Ave in station area</li> </ul>	- \$200M	Higher Performing
5 <sup>th</sup> Ave Mined C-ID	<ul> <li>Deep mined station (~200') under 5<sup>th</sup> Ave; poor rider access/transfers</li> <li>Less construction effects, parking closures on 5<sup>th</sup> Ave with mined station</li> <li>Some property effects (for mined station access shaft)</li> <li>Results in very deep Midtown Station (~250')</li> </ul>	Similar	Medium Performing
4 <sup>th</sup> Ave Mined C-ID	<ul> <li>Deep mined station (~200') under 4<sup>th</sup> Ave, poor rider access/transfers</li> <li>Major engineering/constructability constraints (4<sup>th</sup> Ave viaduct demolition/rebuild, active BNSF railway, existing transit tunnel, etc.)</li> <li>Large property effects (Ryerson Base for tunnel portal site)</li> <li>Requires 3<sup>rd</sup> party funding of 4<sup>th</sup> Ave Viaduct re-build costs</li> <li>Results in very deep Midtown Station (~250')</li> </ul>	+ \$500M	Lower Performing
4 <sup>th</sup> Ave Cut-and-Cover C-ID	<ul> <li>Shallow cut-and-cover station under 4<sup>th</sup> Ave; easy rider access/transfers</li> <li>Major engineering/constructability constraints (4<sup>th</sup> Ave viaduct demolition/rebuild, active BNSF railway, existing transit tunnel, etc.)</li> <li>Large property effects (King County Admin Building)</li> <li>Requires 3<sup>rd</sup> party funding of 4<sup>th</sup> Ave Viaduct re-build costs</li> </ul>	+ \$600M	Lower Performing

<sup>\*</sup>Cost compared to cost of ST3 Representative Project for this segment. Schedule compared to overall ST3 schedule for this extension.

<sup>\*\*</sup>Cost comparison for Chinatown/ID sub-segment only; total SODO/C-ID segment cost difference is - \$400M compared to ST3 Representative Project.

#### Chinatown-ID ELG recommendations

Alternative	Public feedback - common themes	Do Not Carry Forward?	Carry Forward?	w/suggested refinements?
ST3 Representative Project				
Surface E-3 (shorter 5 <sup>th</sup> Ave Cut-and- Cover Tunnel)	Concern about cut-and-cover tunnel construction effects	<b>√</b>		
Massachusetts Tunnel Portal (5th Ave Bored Tunnel)	Support for reduced construction effects and shallower station		<b>√</b>	
5 <sup>th</sup> Ave Mined C-ID	<ul> <li>Support for reduced construction effects</li> <li>Concern about access due to deep station</li> </ul>		<b>√</b>	
4 <sup>th</sup> Ave Mined C-ID	<ul> <li>Support for closer proximity to King Street Station and reduced CID effects along 5<sup>th</sup> Ave</li> <li>Concern about traffic detours and access due to deep station</li> </ul>		<b>√</b>	
4 <sup>th</sup> Ave Cut-and-Cover C-ID	<ul> <li>Support for closer proximity to King Street Station, reduced CID effects along 5<sup>th</sup> Ave and shallower station</li> <li>Concern about traffic detours</li> </ul>		✓	

#### ELG Discussion – Chinatown-ID

- Must recognize historical context of impacts to community
- Need to interact with community about short term vs. long term impacts and benefits
- Interest in activating Union Station
- Concern with effects of displacing Ryerson bus base and effects on bus use of E-3 Transitway
- Concern with poor transfer environment and customer experience with deep mined stations
- Need more time to engage with community on options



Surface E-3



Massachusetts Tunnel Portal



Occidental Ave.



#### **SODO** Results summary

Alternative	Key findings	Cost comparison*	Schedule comparison*
ST3 Representative Project			
Surface E-3	<ul> <li>New at-grade SODO Station on E-3 transitway at Lander</li> <li>Transfer at existing SODO Station</li> <li>Bus operations on E-3 transitway displaced</li> <li>New grade-separated roadway crossings (Lander, Holgate) improve existing rail/traffic/freight operations</li> <li>Property effects at tunnel portal site (for Massachusetts Tunnel Portal alternative only)</li> <li>Massachusetts Tunnel Portal alternative avoids impacts to Ryerson Base</li> </ul>	-\$100M	Higher Performing
Massachusetts Tunnel Portal		**	Higher Performing
Occidental Ave.	<ul> <li>New elevated SODO Station on Occidental Ave at Lander</li> <li>Transfer at existing Stadium Station</li> <li>Long span bridges over BNSF tracks and longer track connection to maintenance facility</li> <li>Bus operations on E-3 transitway partially displaced</li> <li>Property effects along Occidental, BNSF crossings and maintenance facility connection</li> </ul>	+ \$200M	Higher Performing

<sup>\*</sup>Cost compared to cost of ST3 Representative Project for this SODO sub-segment only. Schedule compared to overall ST3 schedule for this extension.

<sup>\*\*</sup>Cost comparison reflected in Chinatown/ID summary table.

#### **SODO** ELG recommendations

Alternative	Public feedback - common themes	Do Not Carry Forward?	Carry Forward?	w/suggested refinements?
ST3 Representative Project				
Surface E-3	<ul> <li>General support for surface alignment</li> <li>Support for new roadway overpasses at Lander and Holgate</li> <li>Some support for second Stadium station</li> <li>Explore shifting existing and new SODO stations closer to Lander</li> </ul>		<b>√</b>	
Massachusetts Tunnel Portal	<ul> <li>General support for surface alignment</li> <li>Support for new roadway overpasses at Lander and Holgate</li> <li>Explore shifting existing and new SODO stations closer to Lander</li> </ul>		<b>✓</b>	
Occidental Ave.	<ul> <li>Some support for locating new SODO station further west</li> <li>Some concern about freight mobility and property effects</li> </ul>	✓		

#### **ELG Discussion – SODO**

- Need to continue analysis on interim terminus options to avoid short-term forced transfer at SODO Station if possible
- Need improved mobility options in SODO
- Strong interest in resolving limited bus base capacity



#### West Seattle / Duwamish

Level 2 alternatives

#### West Seattle / Duwamish Results summary

Alternative	Key findings	Cost comparison*	Schedule comparison*
ST3 Representative Project			
Oregon Street / Alaska Junction / Elevated	<ul> <li>3 elevated stations</li> <li>Increases residential/business effects at Junction</li> <li>Complicates future extension south</li> <li>High guideway along Genesee</li> </ul>	Similar	Higher Performing
Oregon Street / Alaska Junction / Tunnel	<ul> <li>1 tunnel station; 2 elevated stations</li> <li>High guideway along Genesee</li> <li>Fewer engineering constraints</li> <li>Affects freight, port terminal facilities during construction</li> <li>Includes tunnel; requires 3<sup>rd</sup> Party funding</li> </ul>	+ \$500M	Lower Performing
Golf Course / Alaska Junction / Tunnel	<ul> <li>2 tunnel stations; 1 elevated station</li> <li>Lessens residential/business effects at Junction</li> <li>Low guideway along Genesee</li> <li>Includes tunnel; requires 3<sup>rd</sup> Party funding</li> </ul>	+\$700M	Lower Performing
Pigeon Ridge / West Seattle Tunnel	<ul> <li>2 tunnels; 2 tunnel stations; 1 elevated station</li> <li>Most engineering constraints</li> <li>Most effects to Duwamish Greenbelt</li> <li>Low guideway along Genesee</li> <li>Lessens residential and business effects in Delridge</li> <li>Includes two tunnels; requires 3<sup>rd</sup> Party funding</li> </ul>	+ \$1,200M	Lower Performing

<sup>\*</sup>Cost compared to cost of ST3 Representative Project for this segment. Schedule compared to overall ST3 schedule for this extension.

#### West Seattle / Duwamish ELG recommendations

Alternative	Public feedback - common themes	Do Not Carry Forward?	Carry Forward?	w/suggested refinements?
ST3 Representative Project				
Oregon Street / Alaska Junction / Elevated	<ul> <li>Concern about elevated guideway across California Ave</li> <li>If elevated, explore locating terminus station east of Junction</li> </ul>	<b>✓</b>		
Oregon Street / Alaska Junction / Tunnel	<ul> <li>General support for north crossing of Duwamish due to less environmental effects; but interest in minimizing freight effects</li> <li>Concern about Junction station location at 44<sup>th</sup></li> <li>Concern with higher guideway along Genesee</li> <li>Explore Junction station location at 41<sup>st</sup>/42<sup>nd</sup></li> </ul>	<b>√</b>		
Golf Course / Alaska Junction / Tunnel	<ul> <li>General support for this alternative, with development opportunities at Delridge station location to serve neighborhood</li> <li>Support for lower guideway along Genesee</li> <li>Explore Junction station location at 41st/42nd</li> <li>Explore north crossing of Duwamish</li> </ul>		✓	Explore Junction station location at 41st/42nd Explore north crossing of Duwamish
Pigeon Ridge / West Seattle Tunnel	<ul> <li>Concern about overall cost and environmental effects</li> <li>Support for lower guideway along Genesee and support for fewer residential effects in Delridge</li> <li>Support for Junction station location at 42<sup>nd</sup></li> </ul>	✓		<sub>2</sub>

#### ELG Discussion - West Seattle / Duwamish

- Interest in good transfer environment and TOD opportunities at Delridge Station
- Concern with location of station on Fauntleroy; does not serve Alaska Junction well and too close to Avalon Station
- Concern with state freight mobility impacts of construction of Duwamish crossing north of West Seattle Bridge
- Adopt SAG recommendations on modifying ST3 Representative Project
- > Explore tradeoffs with 44<sup>th</sup> Ave station location
- > Continued interest in Junction station at 42<sup>nd</sup> Ave



#### Community engagement and collaboration





Neighborhood Forums



Stakeholder Advisory Group



Elected Leadership Group



Sound Transit Board



Meeting dates subject to change.

